ANNUAL MESSAGE not driven, and 1 profer to go with visual rate to go at once into effect, service, just as Major L/Enfant and it our pathologists will find immune it and simple or modify, in a measure, and to stay in effect orders and until the recent park commission planned varieties that will resist the root discusse, and the poliworm can be from my learnings, with loss to my-

President Roosevelt's Message to the National Congress.

NOTHING ABOUT STATEHOOD

Much Said About the Filipinos and Other Foreign Subjects by the

is of course primarily due to the high individual average of our citisenship, taken together with our great long continued governmental policies. The people have emphatically expressed their approval of the princi-ples underlying those policies, and desire that these principles be kept substantially unchanged, alsive spirit to meet changing condi-

required by our development as a nation involves, or course, increase of expense; and the period of prosper-Hy through which the country is passing justifies expenditures for permament improvements far greater than would be wise in hard times. Battlewhips and forts, and public buildings large surplus always invite extravataken to guard against unnecessary increase of the ordinary expense of government. The cost of dalog government business should be regulated within the scope of federal power. with the same rigid scrutiny as the Capital and Labor.

anism of our modern civilized life who by extreme and heroic daring tely with these great corporation the dominant note is the note of in- have endangered their lives in say. To try to deal with them in an inter opment than a more strongly central-

hind the name of labor. If there is ferstate violence all other make government, but the labor investigation be made public. question is only acute in sopulous. The safety-appliance law, as sound common sense. It runs is part centers of commerce, manufactures, amended by the act of March 2, 1903, as follows: or mining. Nevertheless, both in the has proven beneficial to railway em— "It is my belief we can better serve exactment and in the enforcement of playees, and in order that its provisated of the man haw the federal government within sions may be properly carried out, as well as his business, when most its restricted sphere should set an extitle force of inspectors provided for ing face, exchanging views. the individual wage-worker. All co- There is no objection to employees experience with men of affairs of a The supreme court finally resolved bor unions which have

mon, for instance, are liable to be mind be well for the nation at least mained in doing the legitimate werk to endeavor to secure comprehensive by their intent and not by their letter profession, unless the rail information as to the conditions of their profession, unless the rail information as to the conditions of their profession for their states. Such investigation and publication by the national government seasons in enforcing the existing law would tend toward securing of approximately uniform legislation of the amended and strengthened. Where the national model and strengthened, where the national government has stated to secure comprehensive the conditions of the internation as to the conditions of the conditions of the internation as to the internation as to the conditions of the internation as to the internation as to the internation as to the internation and not The enlargement of scope of the ever the national government has states functions of the national government power there should be a stringent employer's liability faw, which should apply to the government Eastf where !

congress, at its second session, I urged the passage of an employer's umbia. I now renew the recommendaould be made when we have the small inow reliew the recommend ornment. It is an absurdity to exomer; but abundant revenues and a tion, and further recommend that the poor to eliminate the abuses in great congress appoint a commission to make a comprehensive study of employer's liability with the view of exment that such matters should be
attained to the provisions of a great and
constitutional law to all employments
within the scope of federal power.

Medale of Honor. advantageous to our devel- land commerce of the nation, Prevention of Railroad Accidents.

iniation the new problems presented for action by the congress. In the chief or of evil there is to interelate by the total change in industrial committee of speed and comfort of eath commerce to the conduct of great dittons on this continent during the way travel our railroads give at least corporations. They are acting in no tast half contary. In actual practice as good service as those of any other spirit of hostility 'o wealth, either it has proved exceedingly difficult, nation, and there is no reason why individual or corporate. They are not unanimity of wise action among the as safe as human ingenuity can make than against the poor man. On warious states on them subjects. H. Many of our leading roads have the contrary, they are friendly alike From the very nature of the case this been forement in the adoption of the toward rich man and toward pour From the very nature of the case this then foremest in the adoption of the lowerd rich man and toward pour terms of corporate taxation in use is especially true of she laws affect most approved safeguards for the man, provided only that each acts in property, can avail in any degree terms of corporate taxation in use in the several states and for the department of series and emproved safeguards for the man, provided only that each acts in the several states and for the severa is no less important, but it is sim- large. The passage of a law requiring great and singular mental power can pler. As long as the states retain the adoption of a block-signal system manage such corporations success the primary control of the police power term has been proposed by the confully, and such men must have great er the circumstances must be altogether extreme which require interfercommendation, and would also point should be managed with due regard
er in the way of safeguarding the
of legislation in the interest of the
rights of labor or in the way of see
public safety limiting the bours or in
the present laws it must be done. ang that wrong is not done by unruly bor for railroad employees in train. Where these laws come short orders persons who shield themselves be service upon railroads engaged in in should be enacted to supplement commerce, and providing them remistance to the federal couris, in that only trained and experienced per-terference with the neals, or inter-sons be employed in positions of res-state commerce, or inclusion of possibility connected with the opera-federal property, or if the state at tion of trains. Of course nothing can therities in some crisis which they ever prevent accidents caused by hu-kindliness. More important than any unable to face call for help, then man weakness or misconduct; and legislation is the gradual growth of federal government may inter-there should be drastic punishment fedling the responsibility and forbear fere, but though such interference for any ratirond employee, whether since unions capitalists and wage may be caused by a condition of other or man, who by issuance of workers alike, a feeling of broad things arising out of trouble connect wrong orders or by disobedience of community of interest, not mere ed with some question of labor, the orders causes disaster. The law of ly of capitalists among them interference simply takes the form likel, requiring interstate fallroads to selves, and of wage-workers among of restoring order without regard to make monthly reports of all acci. themselves, but of capcalleta one which have caused the dents to passengers and employees ware-workers in their relations to breach of order for to keep order on duty, should also be amended so each other, and of both in their re-in a primary duty and in a time of as to empower the government to latious to their feilows who with questions sink into abeyance until through proper officers, of all accident many captains of industry, many order has been restored. In the Dischental involving loss of life which labor leaders, who realize this. A retrict of Columbia and in the territor soom to require invastigation, with a cent speech by the president of one les the federal law covers the entire requirement that the results of such of our great ratiroad systems to the

ample to the state governments, on by appropriation should be largely in and realising from personal contact pecially in a master so vital as this creased. This service is analogous to we serve but one interest, that or

are in the country some labor unions are in its employment, or who seek in authority, and I am solicitous of a which have habitually, and other last on be employed under it. Moreover, measure of confidence on the part ion that at present it would be unbor unloss which have often, been it is a very grave impropriety for of the public and our employees that desirable, if it were not impractic-

full report of the livestigation of the bareou of taken the Colorado due to the personal traits of articles strike, as this is a strike in trary, unreasonable, incompetent, which certain very evil forces, which and affirmative men in positions of auto- more or less as work everywhere thority. The accompilehment of remature of their occupation railroad down the better. For this reason, it "Publicity, and not secrecy, will men, for instance, are liable to be would be well for the nation at least win hereafter, and laws be construed

When we come to deal with great corporations the need for the governlie government is an employer of la mont to act directly is far greater In my message to the fifty-seventh sreat corporations can become such only by engaging in interstate commerce, and interstate commerce is pe culturly the field of the general gov corporations by state action. It is ifficult to be patient with an arguating on easy terms corporations which are never operated within The government has recognized that state at all, but in other states heroism upon the water, and bestows whose laws they ignore. The nation recognized that state at all, but in other states In the vast and complicated mech. medals of honor upon those persons all government alone can deal adequadustrialism; and the relations of cap ing, or endoavoring to save, lives perate, destructive, or demagnicibal and labor, and especially of or from the perils of the sea in the wa-spirit, would, in all probability, mean ganized capital and organized labor, ters over which the United States that nothing whatever, would be acto each other and to the public at has jurisdiction, or upon an Americomplished, and, with absolute cer-large come second in importance only can vessel. This recognition should tainty, that if anything were accomto the intimate questions of family be extended to cover cases of con-life. Our peculiar form of govern-spicuous bravery and self-sacrifice in ture. The American people need to ment, with its sharp division of auti-ority between the nation and the sev-ments under the jurisdiction of the that they have shown—that is, moderal states, has been on the whole United States, and particularly in the eration, good sense, the earnest de sire to avoid doing any damage, and yet the quiet determination to profined government. But it is undoubted the ever-increasing easimility list cood, step by step, without but and edity responsible for nuch of the difupon our railroads is a matter of without hurry, in climinating or at ficulty of meeting with adequate leggrave concern, and organity calls least in minimizing whatever of mis-

a personal investigation, them make up the body politic. There

feron directions. I shall shortly lay corporate activity and capital soday, to a struct observan under the conditions of modern in waits up indirection, the endeavor to dustrialism, became startlingly promi-

Chief Executive.

Chief Called Interval a they represent the companies and and on the execution and indicates the continuation of third in continuation of third in continuation and indicates the continuation of the count in the complaint of the continuation of the continuation of third in continuation of third in continuation of the con

Bureau of Corporations. The bureau of corporations has sade careful preliminary investigation of many important corporations.

will make a special report on the of industry The policy of the lureau is to acomplish the purposes of its creation making constructive legislation, not destructive presecution, the timine diste object of its inquiries; by conservative investigation of law and tack upon, business, the bureau has neen able to gain not only the confidence, but, better still, the cooperation of men engaged in legitimate

The bureau offers to the congress to means of getting at the cost of

roduction of our various great tables of commerce Of necessity the careful investigaion of special corporations will aford the commissioner knowledge of certain business facts, the publica-ion of which might be improper infringement of private rights. The method of making public the results these investigations affords, under the law, a means for the protection of private rights. The congress will have all facis except such as would ion which would injure the legitimate business of a competitor destroy the incentive for individual

uperiority and thrift.
The bureau has also made exhausive examinations in to the legal conitions under which the corporate asiness is carried on, in the various ciates, into all judicial decisions on the subject, and into the various sysfully consider the report and recommendations of the commissioner on

Insurance.

The business of insurance vitally be managed with due regard affects the great mass of the people interest of the public as a of the United States and is national and not local in its application. It involves a multitude of transactions people of the different states and between American companes and foreign government. I arge that the congress carefully consider whether the power of the bureau of corporations can not constitutionally extended to cover interstate transactions in insurance.

Rebates.

Above all size, we must strive to ing labor, in laws providing for the keep the highways of commerce open taking care of children, in truant to all on equal term; and to do this laws, and in providing schools. to all relates. Whether the shipper of children, much advantage could be all to provide for its people. Succeeding the relates must be stop ped, the abuses of the private car fillings and Colorade by the mach states as marks. and private terminal-track and side courts. The work of the invente-track systems must be stopped, and court is really a work of character he legislation of the fifty-eighth con-building. It is now generally recoggrees which declares it to be unlaw-nized that young hore and young ful for any person or corporation to girls who so wrong should not be of our people and gives clean bills Forest reserves are created for two offer, grant, give, solicit, accept, or treated as criminals, not even necesdiscrimination in respect of the trans rather as needing to have their charportation of any property in inter- acters formed, and for this end to such property shall by any device a system of probation. Much admired the nation of the nation of the nation whatever be transported at a loss able work has been done in many of the nation.

We sell abroad about at hundred of the first importance, user forced. For some time after the en-study of the needs of those classes actment of the act to regulate com-of children which furnish the greataffecting 'abor, I believe that under the deamboat-Inspection service, and modern industrial conditions it is of-deals with even more important in ten necessary, and even where not terests. It has passed the experimen and should receive generous recognition by the congress.

Serious misunderstandings can not whother that act conferred upon the forest reserves. It has passed the experimen and should receive generous recognition by the congress.

Serious misunderstandings can not whother that act conferred upon the forest reserves. It has passed the experimen and should receive generous recognition by the congress.

Serious misunderstandings can not whother that act conferred upon the forest reserves. It is stage and demonstrated its stillty, is and opportunity for personal experiments in the feed and other purposes.

Serious misunderstandings can not whother that act conferred upon the forest reserves. It is stage and demonstrated its stillty, and opportunity for personal experiments in the feed to regulate commerce it remained a mooted question whether that act conferred upon the forest reserves.

Serious misunderstandings can not whether that act commerce commission the capture of the different states and opportunity for personal experiments in the feed of the serious form the from foreign countries such grains and the strength of the act to regulate commerce it remained a mooted question whether that act conferred upon the countries such grains and the strength of the act to regulate commerce it remained a mooted question whether that act conferred upon the countries such grains and the strength of the act to regulate commerce it remained a mooted question whether that act conferred upon the countries such grains and the strength of the act to regulate commerce it remained a mooted question whether that act conferred upon the countries such grains and the strength of the act to regulate commerce of the strength of the act to regulate commerce of the strength of the act to require the conferred upon the countr rate for the transportation in dispute, the district of Columbia. couragement should be given to any of the government forming or belong character to make me deare to avoid such organization. So long as it is ing to unions: but the government to make me deare to avoid that question in the negative, so that each decent can neither discriminate for nor discrepant to myself and the interests in my regard for the rights of others. There criminate against nonunion men who charge, should fortune ever place me to denounce a particular rate as un reside to denounce a particular rate as un-reasonable. While I am of the opin-grounds of asola improper ends, or seeks to service. The letter carriers both the money of our company utnecess power, where a given rate has been preventable diseases, are so unduly achieve proper ends by improper municipal or rural are as a whole sarily or without value received, nor challenged to decide, the subject to high as to suggest that the excepmust oppose the wrongoing of a rate of take allower as may great corporation. Of course any victorine, bright will not continuity occurring the convergence of the proposed of the convergence of the convergence of the conve

m my hearings, with loss to my-and the interests in my rearge, interstate communics and protected in "Violant prejudice exists turards our constwise trade, should be held Washington has no

a struct absorvance of the later-City of Washington in pursuing the met class to make per cent of all children between the found the weevil at home in Guate-incompetent, the city of Washington an example to ages of eight and fourteen. It must make being kept in check by an ant, settions of an other American municipalities sever a cylical to all who consider the which has been brought to our cotal point should be kent in mind by the legis ators. In the first place, the dustrialism, became startlingly promione department of remmerce and la ing people), a disregard of the dustrial prosperity, and above all no is a law requiring the school attendance of all children, this law to be are following. We have duplicates of through the labor bureau, should rights of others, a disposition to with leadership in international industrial ance of all children, this law to be the labor laws of the congress hold what is due, to force by main competition, can in any way atoms enforced by attendance agents directive of the labor laws of the var attendance agents directive and the labor laws of the variation, depending upon the weak those who are usually spoken of as public play grounds are necessary cans to investigate and report to ness of the claimant and his indistinguished in the working classes. The farmers, means for the development of wholeious states, and should be given the justified, depending upon the weakmeans to inventigate and report to
ness of the claimant and his indisthe contrast upon the labor country
the manufacturing and minthe manufacturing and manufacturing
the working classes. The farmers,
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the working classes, of to exceed a very limited density re-creaponding saving could be made rica is keeping in supjection the for a given area so that the increase by stopping the building of streets black scale, the worst pest of the in density must be continually posted and levelling of ground for purposes orange and lemon industry of Cali-Employers' Lisbility Law.

The wages workers are peculiarly entitled to establish promitted death-rate statistics show a terrible criminality takes the shape of bru-silk. The nulberry is being increase in mortality, and especially tality and cruelly towards the seeak, buted in large numbers, eggs in infant mortality, in overcrowded who need a special type of possible tenements. The poorest families in most, The wife-bester, for example, ensment houses live in one room, is inadequately punished by imprisand it appears that in these one-room onment; for imprisonment may often were brought to Washington to reel tenements the average death rate mean nothing to him, while it may the crop of cocoons and teach the for a number of given cities at home cause hunger and want to the wife art to our own people.

The crop-reporting system of the a two-room tenement, four times time of his brutality. Probably some department of agriculture is being what it is in a three-room tenement, form of corporal punishment would brought closer to necessary every and elight times what it is in a tene- be the most adequate way of meeting year. It has two hundred and fifty ment consisting of four rooms or this kind of crime.

Agriculture.

These fluores vary somewhat Agriculture. for different cities, but they approxiand in all cases the increase of mor-tality, and especially of infant mor-tality with the decrease in the num-position of two thousand specially with the decrease in the num-spicion of production of the num-spicion of the num-spicion of production of the num-spicion of the num-spicion of production of the num-spicion of ber of rooms used by the family and appropriates, directly and indirectly, with the consequent overgrowding aix millions of dollars annually to dwell therein; and this is the case the islands of the sea lately come has seen made in the surveys and exnot morely in the great crowded under our flag. Cooperation is had aminations of the opportunities for stume of high buildings in Chinago with the state experiment stations. and New York, but in the alley slums of Washington, in Washington peoele can not afford to ignore the harm that this causes. No Christian and civilized community can afford to show a happy-go-lucky lack of con-

so, the community will have to pay a terrible penalty of financial burien and social degredation in the tomerrow. There should be severe child-laber and factory-inspection laws. It is very destrable that married wethe breadwinner; the prime tuty of the woman is to be the mother, the honsowife. All questions of tariff and finance aink into utter neignificance when compared with of trying to shape conditions so that these two duties of the man and of the woman can be fulfilled under favorable circumstances. a race does not have plenty of children, or if the children do not grow up, or if they grow up they are unhealthy in body and stunted or viclous is mind, then that race is de-cadent, and no heaping up of wealth.

umbia which the state legislatures the various states. problems incident to our highly complex modern industrial civilization dencies both for good and for evil, are far less sharply accominated in the city of Washinston than in most other cities. For this reason it easier to deal with the various phases of these problems in Washington. ment should be a model for the other municipal governments of the nation in all such matters as supervision of the housing of the poor, the creaall such mattern as supervision tion of small parks in the districts inhabited by the poor, in laws affect

receive any rebate, concession, or sarily as needing reformation, but prepared to deal promptly with im- preserve the water supply. This is state or foreign commerce whereby have them tested and developed by outdished by the carrier must be en and women who have made a special million dollars' worth of plants and furnishers of water power, and

for a systematic investigation into and improvement of housing con-the blands of the Caribbean sea and ply of timber for domestic uses is abinto and improvement of housing conalleys are breeding grounds of vice and disease, and should be opened into minor streets. For a number of years influential among the most effective agents in government employees that desirable, if it were not impractic ability of the desirable of the phone and our employees that de means, all good citizens and more estable policities and thore estable to decide, the subject to decide to decide, the subject to decide, the subject to decide, the subject to decide, the subject to decide to deci

school attendance law and that careful inquiries indicate the habitual has done great damage. A scientist absence from school of some twenty of the department of agriculture has e evident to all who consider the which has been brought to our est problems of neglected child life or ion fields for observation. It is hoped the benefits of computacry education that it may serve a cood purpose, in other cities that one of the most. The soils of the country organi needs of the national capital ting attention from the

some citizenship is modern cities. gurated here through voluntary efforty should be taken up and extended through congressional appropria-

Agriculture

The department of agriculture bas lallsts making research into all the sciences of production. The concress is startling. The slum exacts a carry on this work, it reaches every heavy total of death from those who stars and territory in the Union and and with many other institutions and three territories of the arid west individuals. The world is carefully Construction has already been begun on the largest and most important fruits, grasses vegetables, trees, and of the irrigation works and plans shrubs, suitable to various localities are being completed for works which

ing them for advanced lines of work anteed by the fact that the funds in the department and in the state must ultimately be returned to be

The facts concerning neteorology into. Temperature and moisture are tration that the reserves are for use controlling factors in all agricultural Whatever interferes with the use of perations. The seasons of the cy-their resources is ones of the Caribbean sea and their every possible means. But these repaths are being forecasted with in-creasing accuracy. The cold winds as to make them permanent. hat come from the north are suti. The forest policy of the govern spated and their times and intensity ment is just new a subject of vivid old to farmers, gardeners, and fruit- public interest throughout the west

to a considerable extent for our gomes, and so promote settlement un-growth in this direction. The depart-ment of agriculture, by careful in-agreement of means guards the health one of the great interests of the west. of health to deserving exports; it is principal purposes. The first ported diseases of animals, and mains their most important use. tain the excellence of our flocks and cipal users of the water thus pre-herds in this respect. There should served are irrigation ranchers and

offorts are being

made to import juring, mining, and other purposes to secure seeds from the Orient suit of wood users. Among the more im-Several considerations suggest the ed to their conditions, and by giving portant of these are settlers under need for a systematic investigation them adequate protection, they now the reclamation act and other acts. to other rice-growing countries, solutely necessary, miners and proc-Wheat and other grains have been pectors, who are in serious danger-imported from light-rainfall countries of losing their timber supply by fire to our lands in the west and south or through export by lumber companping area and our home-making terri-fory that can be irrigated. Ten mil-lion bushels of first-class macaroni. Although the wiscom of creating wheat were grown from these expert forest reserves is nearly everywhere

It is mortives to remember that serious menaco to the cotton crop.

The soils of the country are get haceo is Sumatra and the filler to tion of time when the large amounts paid to these countries will be paid to our own people. The reclamation of aikali lands is progressing, to give ods by which worthless lands may be

towards praducing our own The mulberry is being distriing imported and distributed, improved recla were imported from Europe last

arrangements with most European countries for interchange of call

imigration. During the two and a half years

in our country; and marked benefit will utilize the funds now available, to our producers has resulted. The operations are being carried on The activities of our age is lines by the reclamation i vice, a corps of research have reached the fillers of engineers selected through composition to know more of the printing corps include experienced conciples that govern the forces of passiting and constructing engineers as ture with which they have to deal, well as various experts in mechanical Nearly half of the people of this and legal matters, and is composed country devote their energies to grow largely of men who have spent most log things for the soil. Until a recent of their lives in practical affairs condate little has been done to prepare nected with irrigation. The larger these millions for their life work in problems have been solved and i most lines of homan activity college now retoning to execute with care. trained mer are the leaders. The occuping, and thoroughness the work farmer has no opportunity for spec which has been laid out. All import is) training until the congress made ant details are being carefully con ing these years progress has been gineers, selected for their thorough made and tenchers have been pre knowleste and practical experience, pared. Over five thousand students Each project is taken up on the are in attendance at our state agriground by competent men and viewed cultural colleges. The federal government expends ten millions of dolor of prosperous homes, and of promptlars annually toward this education by refunding to the treasury the cost and for research in Washington and of construction. The reclamation act

used over again.

we sell two hundred and fifty mil-lion dollars' worth of animals and seives are of extreme value to the their municipal water supplies are We sell abroad about six hundred of the first importance, users and

their products every year. Strennous users of water for domestic, manufac-